

Message Text

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ACTION NEA-13

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JUSE-00 DEAE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 FEA-02 SCI-06 INT-08 TRSE-00 OMB-01 DRC-01

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P R 251501Z JAN 74

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC PRIORITY 2556

INFO AMCONSUL ADANA

AMCONSUL ISTANBUL

AMCONSUL IZMIR

AMEMBASSY NICOSIA

USCINCEUR

USMISSION NATO

USDOCOSOUTH

CINCUSAFE

C O N F I D E N T I A L ANKARA 0632

E.O. 11652 GDS

TAGS: PINT, PGOV, TU

SUBJECT: COALITION PROTOCOL ANNOUNCED

REF: ANKARA 0602 (NOTAL)

BEGIN SUMMARY: AS PRELUDE TO PRESENTATION OF
CABINET LIST, REPUBLICAN PEOPLES PARTY (RPP) AND NATIONAL
SALVATION PARTY (NSP) IN A CEREMONY JUST BEFORE NOON TODAY,
JAN 25, SIGNED AND MADE PUBLIC THEIR COALITION PROTOCOL,
CLARIFYING THE POWER BALANCE BETWEEN THE TWO PARTNERS AND
OUTLINING MAJOR POLICY OBJECTIVES. LATTER CONSTITUTE A FAR-
RANGING AND AMBITIOUS ACTION PROGRAM, WHICH IN THE MAIN IS
DOMINATED BY THE RPP'S ALREADY PREVIOUSLY PUBLISHED ECONOMIC
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AND SOCIAL PHILOSOPHIES. EARLIER PRESS REPORTS (REFTEL) HAD

INDICATED THAT LIFTING OF OPIUM POPPY BAN AND PETROLEUM NATIONALIZATION WOULD BE INCLUDED. THE PROTOCOL, WHILE BY NO MEANS REASSURING, EXHIBITS A MUCH MORE EQUIVOCAL ATTITUDE TOWARDS THESE ISSUE THAN THESE AND PREVIOUS PRESS LEAKS HAD PREDICTED. BORAX, HOWEVER, WILL BE NATIONALIZED. NO SIGNIFICANT SHIFT IN TURK FOREIGN POLICY FORESEEN, ALTHOUGH PROTOCOL CALLS SPECIFICALLY FOR INDEPENDENT FEDERAL STATE IN CYPRUS. END SUMMARY.

1. IN A PUBLIC CEREMONY JUST BEFORE NOON FRIDAY, JANUARY 25, THE LEADERS OF THE RPP AND NSP SIGNED AND ANNOUNCED THE COALITION PROTOCOL OUTLINING THEIR BASIC POLICY PROGRAM AND THE POWER BALANCE BETWEEN THE TWO PARTNERS. PRESENTATION OF THE CABINET LIST TO PRESIDENT KORUTURK CAN BE EXPECTED MOMENTARILY. (UNDER THE TURKISH SYSTEM, AS SOON AS THE PRESIDENT APPROVES THE CABINET LIST, THE GOVERNMENT AND INDIVIDUAL MINISTERS ARE FULLY EMPOWERED, ALTHOUGH BY LAW A GOVERNMENT PROGRAM MUST BE PRESENTED SUBSEQUENTLY TO PARLIAMENT AND RECEIVE A VOTE OF CONFIDENCE OF THOSE PRESENT.)

2. THE LENGTHY PROTOCOL CONTAINS SOME 109 ARTICLES AND IT OUTLINES AN AMBITIOUS AND FAR-RANGING PROGRAM. AT FIRST GLANCE, IT APPEARS THAT THE RPP'S SOCIAL AND ECONOMIC IDEOLOGIES HAVE BEEN DOMINANT, WITH RELATIVELY FEW -- AND UNIMPORTANT -- CONCESSIONS HAVEING BEEN GIVEN TO THE NSP AS REGARDS RELIGIOUS TRAINING AND TEACHING FOR EXAMPLE. THE NSP, HOWEVER, HAS BEEN GIVEN A SUBSTANTIAL VOICE IN THE GOVERNMENT'S ECONOMIC AFFAIRS, WITH NSP LEADER ERBAKAN HAVING BEEN GIVEN THE RESPONSIBILITY FOR LEADING THE INTER-MINISTERIAL ECONOMIC COUNCIL.

3. ARTICLES OF SIGNIFICANCE FOR USG INTERESTS INCLUDE:

A. ARTICLE 41 - RELATING TO THE OPIUM CULTIVATION BAN:
QUOTE SOLUTIONS TO THE OPIUM POPPY PROBLEM WILL BE SOUGHT AND IMPLEMENTED RAPIDLY WHICH, ON THE ONE HAND, WILL SATISFY HUMANITARIAN CONCERNS AND, ON THE OTHER, WILL END THE PRESENTLY UNFAIR TREATMENT OF OPIUM PAPPY FARMERS.
UNQUOTE. COMMENT: WHILE HARDLY REASSURING, IT DOES INDICATE THAT EARLIER RPP ASSURANCES GIVEN TO THE EMBASSY,
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TO THE EFFECT THAT WE WOULD NOT BE PRESENTED WITH A FAIT ACCOMPLI, HAVE SURVIVED INTERVENING PROTOCOL NEGOTIATIONS.

B. ARTICLE 58 - QUOTE EXPLORATION OF BASIC ENERGY RESOURCES SUCH AS PETROLEUM, NATURAL GAS AND COAL WILL BE ACCELERATED AND BE GIVEN DUE IMPORTANCE. THE PRESENT PETROLEUM LAW, WHICH FALLS FAR SHORT OF ANSWERING NATIONAL NEEDS AND CURRENT INTERNATIONAL CONDITIONS, WILL BE REVIEWED ANEW AND PROVISIONS

INCOMPATIBLE WITH OUR NATIONAL INTERESTS WILL BE CHANGED. UNQUOTE

C. ARTICLE 60 -- QUOTE EXTRACTION AND MANAGEMENT OF UNDERGROUND RESOURCES WILL BE REGULATED BY THE STATE AND, IN THE MEANTIME, BORAX RESOURCES, BEING STRATEGIC, WILL BE NATIONALIZED IN ACCORDANCE WITH LEGAL NORMS. UNQUOTE

COMMENT: AGAIN, THE LANGUAGE IN ARTICLES 58 AND 60 SHOWS THAT REPORTS THAT PETROLEUM WOULD BE NATIONALIZED RIGHT AWAY HAVE BEEN EXAGGERATED, AT LEAST FOR THE TIME BEING. ELSEWHERE IN THE PROTOCOL ARE CAUTIONARY REFERENCES TO TAKING INTO ACCOUNT THE REALITIES OF THE PRESENT WORLD ENERGY CRISIS. AS FOR BORAX NATIONALIZATION, THE LANGUAGE IMPLIES THAT COMPENSATION WILL BE GIVEN TO PRIVATE OWNERS.

D. ARTICLES 101, 102, 103, 104, 105 AND 108, RELATING TO FOREIGN POLICY AND NATIONAL SECURITY, INDICATE THAT TURKEY'S BASIC POLICY WILL NOT BE CHANGED. LOYALTY TO THE WESTERN SECURITY SYSTEM AND TO EXISTING ALLIANCES IS REAFFIRMED, ALTHOUGH ARTICLE 104 SPECIFIES THAT THE GOVT WILL NOT REMAIN CONTENT TO RELY EXCLUSIVELY ON PRESENT MUTUAL SECURITY SYSTEMS, BUT WILL INSTEAD ALSO DEVELOP ITS OWN NATIONAL DEFENSE POLICIES, INCREASING THE ARMY'S STRIKING POWER IN THE PROCESS. IN LINE WITH PREVIOUS RPP STATEMENTS, THE PROTOCOL CALLS FOR AN INDEPENDENT FEDERAL STATE IN CYPRUS, WHICH WOULD SAFEGUARD LAND OWNERSHIP AND ECONOMIC DEVELOPMENT OPPORTUNITIES FOR THE TURK CYPRIOTS.

E. ARTICLE 106 -- QUOTE WE CONSIDER IT NECESSARY THAT JOINT DEFENSE BASES AS WELL AS INSTALLATIONS, WAR MATERIALS, AND EQUIPMENT ON OUR TERRITORY SHOULD BE UNDER THE SUPERVISION OF THE TURKISH STATE. UNQUOTE COMMENT: AGAIN THIS IS IN LINE WITH PREVIOUS RPP STATEMENTS AND IT IMPLIES CLEARLY THAT THERE

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WILL BE ADDED SCRUTINY OF US MILITARY AND RELATED OPERATIONS IN THIS COUNTRY.

4. THE MAIN PART OF THE PROTOCOL, HOWEVER, IS DEVOTED TO DOMESTIC SUBJECTS. NOT UNEXPECTEDLY, ENACTMENT WITH HIGH PRIORITY OF A BROAD GENERAL AMNESTY INCLUDING QUOTE THOUGHT CONTROL CRIMES UNQUOTE HAS BEEN PROMISED. REINSTATEMENT OF THE POLITICAL RIGHTS OF MEMBERS OF THE OLD DEMOCRAT PARTY OF MENDERES HAS BEEN PROMISED, AND RESTRICTIONS LIMITING FREEDOM OF THOUGHT, BELIEF AND EXPRESSION ARE TO BE REMOVED. THE ELECTION AND VOTING SYSTEM WILL BE BROADENED AND SIMPLIFIED; 18-YEAR OLDS, EXCEPT FOR THOSE IN SECONDARY SCHOOLS, WILL BE GIVEN THE VOTE AND TURKS OUTSIDE THE COUNTRY WILL BE GIVEN ABSENTEE BALLOTING RIGHTS.

5. COMMENT: PROTOCOL HAS BEEN AVAILABLE TO US FOR ONLY A

FEW HOURS, AND FOREGOING COMMENTS ARE INITIAL ONES. ONCE WE
HAVE REVIEWED ALL 109 ARTICLES WITH GREATER CARE, WE WILL SUBMIT
MORE DEFINITIVE, FOLLOW-UP APPRAISAL.
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